

Leveraging Innovative Climate Aid Mechanisms to Promote Bioeconomy in the Amazon

Sheida Hooshmandi

EE 538

Professor Reibstein

Fall 2024

Introduction

The Amazon, the world's largest tropical rainforest, is often referred to as the "lungs of the Earth". It holds unparalleled ecological, social, and economic significance, while serving as a critical carbon sink, a reservoir of biodiversity, and a source of income for millions, including Indigenous communities. However, deforestation, climate change, and unsustainable economic practices continue to threaten its existence. These pressures not only imperil global environmental goals but also hinder the socio-economic development of the region.

In recent years, debt-for-nature swaps have re-emerged as a promising financial mechanism to address the intertwined challenges of environmental conservation and sustainable economic growth. This innovative approach enables Amazon countries burdened by debt to redirect their financial obligations towards environmental and climate-related projects. Notably, the Amazon presents a unique opportunity to leverage such mechanisms to simultaneously tackle debt distress, enhance biodiversity conservation, and foster a bioeconomy rooted in circular economy principles.

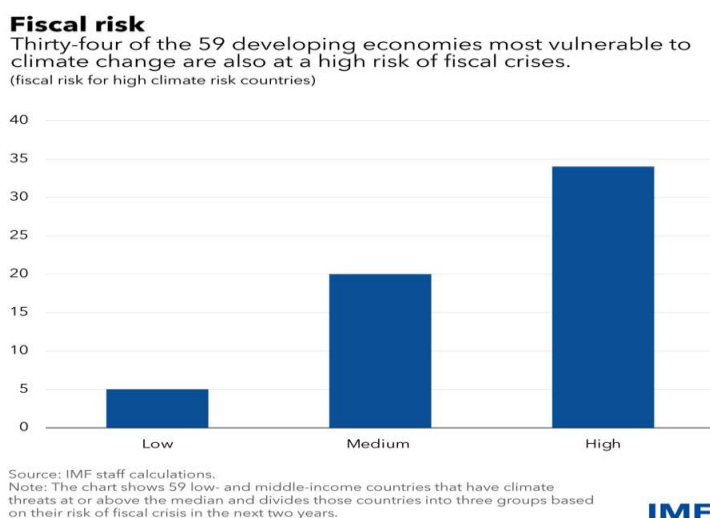
While the potential of debt-for-nature swaps has been demonstrated in regions such as Belize and Seychelles, their application in the Amazon requires careful consideration of scale, sovereignty, and local priorities. Lessons from past implementations reveal the necessity of designing swaps that align with national development goals, integrate measurable outcomes, and ensure stakeholder participation. By coupling these mechanisms with principles of a circular bioeconomy—such as sustainable forest management, non-timber forest product valorisation, and waste minimisation—the Amazon region could pioneer a model that harmonises conservation with economic resilience. In addition to DNS, there are other mechanisms tested and used in various areas around the world and all have their own opportunities and challenges; e.g. REDD+, PES and blended finance mechanism.

This paper explores how these tools can be strategically employed to support Amazon rainforest conservation while catalysing the development of a sustainable bioeconomy. By synthesising historical insights and emerging innovations in environmental finance, it aims to outline pathways for integrating these swaps with broader sustainability frameworks, ensuring their effectiveness in addressing the dual imperatives of environmental protection and economic growth.

2. Background and Context

Debt for nature swaps(DNS) are used in several conservations projects across the world. According to McFarland(2021), when countries have foreign debt and have to pay that back with export earnings, they tend to generate that from “ promoting the development of commercial agriculture and livestock” and hence exacerbating the deforestation and other negative impacts. Hence, the debt conversions seem to be the right solution for these countries[See figure 1].

Figure1: Developing Economies and their Potential for DNS

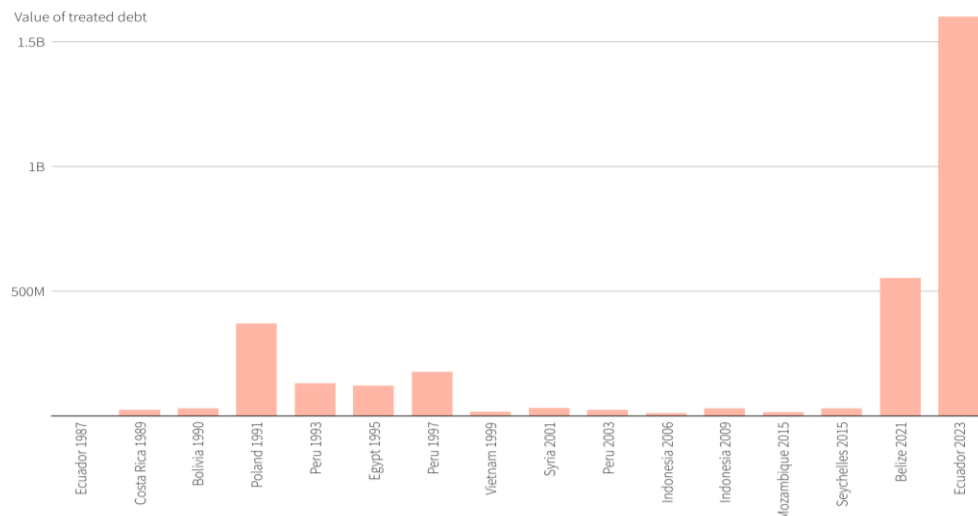


The concept of debt-for-nature swaps (DNS) originated in 1984 when Thomas Lovejoy, then Vice President of the World Wildlife Fund (WWF), adapted the earlier idea of debt-for-equity swaps to conservation purposes. Just a year later, Chile became the first country to implement debt-for-equity swaps (World Bank, 1990). WWF subsequently became a trailblazer in the DNS space, purchasing debt with the assistance of banks. By 1990, WWF and USAID had collaborated to purchase debt for the benefit of the Philippines, supporting key conservation

areas such as the El Nido Marine Sanctuary and the Tubbataha Reef National Park, with the Haribon Foundation and the Philippine Department of Environment and Natural Resources (DENR) as beneficiaries.

Following the Latin American debt crisis of the 1980s, the United States launched the Enterprise for the Americas Initiative (EAI) in the early 1990s. This program restructured or sold over \$1 billion in debt from Latin American countries, redirecting approximately \$177 million in local currency toward environmental protection, natural resource management, and health and child development projects. The transaction model developed under the EAI served as the foundation for the Tropical Forest Conservation Act (TFCA; P.L. 105-214; 22 U.S.C. 2431), which expanded the program globally to include countries with tropical forests. According to USAID (1998), the TFCA facilitated both debt buybacks and restructuring agreements. Congressional reports indicate that the TFCA has already helped protect more than 68 million acres of tropical forests, enabling over \$248 million in debt reduction agreements while generating \$360 million for conservation efforts, thanks to additional contributions from philanthropies and the private sector (Nature Conservancy, 2024). Despite its successes, DNS experienced a decline in popularity in the 2000s[Figure 2], partly attributed to the rise of debt relief efforts under the Heavily Indebted Poor Countries (HIPC) and Multilateral Debt Relief Initiative (MDRI) programs (Chamon et al., 2024). Recently, however, DNS has experienced a resurgence, although debates about their overall effectiveness persist.

Figure 2: Timeline of Debt for Nature Swaps



Source: African Development Bank(ADB)

Proponents of DNS highlight their potential to address dual crises of sovereign debt and environmental degradation in developing countries. By converting debt into funding for conservation initiatives, these transactions not only alleviate debt burdens but also create economic opportunities, foster environmental governance reforms, and enhance biodiversity conservation. Supporters argue that reallocating hard currency debt repayments into local currency conservation projects can reduce deforestation pressures and unsustainable resource extraction, particularly in regions like the Amazon, where such pressures are severe.

Opponents of this approach, however, note a number of limitations. Firstly, the proportion of debt reduced through such transactions is often minimal compared to the total national debt, which some argue dilutes their economic impact. For example, while Ecuador reduced its debt by only \$1 million through a debt-for-nature swap, it successfully doubled its budget for park and reserve management through conservation funds generated from the swap. Secondly, some analyses suggest that debt reduction alone may not directly reduce resource extraction, as broader economic and policy factors play a role in influencing such activities. The counterargument to this in the literature is that the proportion of debt reduced may seem small, the environmental and societal benefits achieved through DNS often far exceed the monetary value of the debt forgiven. In addition, the funds generated from DNS are often allocated to conservation projects that would otherwise receive little to no funding, addressing critical gaps in environmental protection (Picolotti et al [2020](#); Steele and Patel [2020](#); Volz et al [2021](#)).

Debt-for-nature swaps also raise concerns about equity and national sovereignty. In early swaps, such as Bolivia's first transaction, public outcry arose when conservation organisations were perceived to gain control over local land, sparking fears of neocolonialism. In response, modern swaps have avoided land acquisitions, focusing instead on funding projects managed by local governments or NGOs. The challenge of long negotiations as well as the enforcement further complicates these transactions, especially in three-party arrangements, where governance gaps can undermine their effectiveness ([Hassoun, 2012](#)).

Despite the aforementioned criticisms, for the Amazon, DNS offers a pragmatic mechanism to align debt relief with sustainable development. Most Amazon countries suffer from high debt to GDP ratio and the region's tropical forests are not only vital for carbon sequestration but also house immense biodiversity and provide ecosystem services essential for local livelihoods. These swaps can fund initiatives promoting sustainable forest management, supporting circular economy principles, and fostering a resilient bioeconomy through non-timber forest products, agroforestry, and waste minimisation.

However, to maximise their impact, DNS must be designed at a meaningful scale and tied to measurable outcomes, such as reducing deforestation rates or increasing sustainable production practices. Critics of conservation spending argue that funds often disproportionately benefit well-studied areas, leaving critical ecosystems underfunded. In the Amazon, this underscores the need for an equitable allocation of resources that considers both biodiversity hotspots and the socio-economic needs of local and Indigenous communities. In order to create a robust DNS mechanism for the Amazon, looking at successful examples of such tool can bring some insight.

Case Study 1: Belize

Belize's debt-for-nature swap stands out as a successful example of integrating debt relief with conservation efforts. The 2021 agreement, facilitated by The Nature Conservancy (TNC), reduced the country's external debt by 10% of GDP while channeling significant funds toward marine conservation, specifically protecting the Belize Barrier Reef. The swap was financed through the issuance of \$364 million in "blue bonds," underwritten by Credit Suisse and insured by the U.S. International Development Finance Corporation (DFC). The insurance provided by the DFC ensured a strong investment-grade credit rating (Aa2 by Moody's), which attracted risk-

averse investors, including pension funds. As part of the deal, Belize committed to doubling its marine-protected areas from 15.9% to 30% by 2026 and establishing a \$23.5 million endowment to support conservation initiatives beyond 2040. Despite its success, the transaction faced challenges due to its complexity and the need to coordinate among various stakeholders. In addition, the swap's feasibility relied heavily on Belize's distressed debt trading at a significant discount, which limits the replicability of this model in countries with less discounted or stable debt. Nevertheless, the Belize case demonstrates how innovative financing mechanisms can align economic and environmental goals while fostering investor confidence in sustainable development.

Case Study 02: Barbados

Barbados' debt conversion under The Nature Conservancy's (TNC) Blue Bonds for Ocean Conservation Program in 2022 represents a significant achievement in integrating debt restructuring with marine conservation goals. This transaction enabled Barbados to refinance \$150 million of expensive debt, lowering the average interest rate from 7.2% to 4.9%, and channel the resulting savings—nearly \$50 million over 15 years—into marine conservation efforts. The funds established the Barbados Environmental Sustainability Fund (BESF), which will disburse grants for conservation and blue economy projects and create a \$17 million endowment expected to grow to \$27 million by 2037.

In exchange, Barbados committed to legally binding conservation milestones, including developing a Marine Spatial Plan (MSP) to protect 30% of its Exclusive Economic Zone (EEZ) by 2030. This plan, guided by science and stakeholder participation, aims to balance biodiversity protection with sustainable ocean management. The agreement also included provisions for compliance, such as incremental payments for missed milestones.

This innovative financing mechanism also featured a pioneering co-guarantee structure, with the Inter-American Development Bank (IDB) and TNC providing guarantees for the Blue Loan, ensuring a low-interest rate. The project's success illustrates the replicability of capital market-based debt conversions for conservation, even in countries like Barbados that are not in debt distress but face high borrowing costs. This case highlights how such initiatives can align financial sustainability with environmental protection and serve as a model for other nations.

Case Study 03: Seychelles

Seychelles' innovative financing efforts through the world's first Blue Economy debt-for-nature swap and sovereign blue bond have significantly advanced marine conservation and sustainable blue economy development. Initiated in 2015, the debt-for-nature swap converted \$21.6 million of external debt into funding for marine conservation, allowing Seychelles to establish the Seychelles Conservation and Climate Adaptation Trust (SeyCCAT). SeyCCAT channels funds into sustainable fisheries, marine protected areas (MPAs), and biodiversity conservation projects, with an annual distribution capacity of \$700,000.

A key achievement of this initiative was Seychelles' commitment to protecting 30% of its Exclusive Economic Zone (EEZ)—approximately 400,000 km²—through MPAs within five years. The implementation of a Marine Spatial Plan (MSP), which sets rules for the sustainable use of marine resources, was a cornerstone of the conservation strategy. The trust also established an endowment fund to ensure long-term financing, which is expected to reach \$6.7 million.

Building on this success, Seychelles launched the world's first sovereign blue bond in 2018, raising \$15 million to support marine resource management and climate adaptation. The proceeds were allocated to the Blue Grants Fund (managed by SeyCCAT) and the Blue Investment Fund (administered by the Development Bank of Seychelles) to finance sustainable fisheries and conservation initiatives. These projects contribute to the broader goals of the Seychelles Blue Economy Strategic Policy Framework and Roadmap (2018–2030).

The initiatives highlight Seychelles' ability to leverage innovative financial mechanisms and partnerships, such as those with The Nature Conservancy, the World Bank, and philanthropic organizations. However, challenges persist, including ensuring inclusivity and accessibility of funds, capacity-building for stakeholders, and robust monitoring and evaluation systems. These efforts serve as a replicable model for other nations aiming to balance debt management with environmental sustainability.

Case Study 04: Ecuador

Ecuador executed the largest debt-for-nature swap to date in May 2023, converting \$1.628 billion of commercial debt into \$656 million of new conservation-linked debt. This innovative transaction was facilitated by a \$656 million loan backed by the U.S. Development Finance Corporation's (DFC) political risk insurance and an \$85 million liquidity guarantee from the Inter-American Development Bank (IADB). This structure allowed Ecuador to significantly reduce its debt obligations while securing lower interest rates compared to the original commercial debt.

The funds generated from this swap—estimated at \$323 million over the deal's duration—are allocated to marine conservation efforts in the Galápagos Islands, including operational funding and the establishment of an endowment. Together, the debt conversion and endowment will mobilise over \$450 million for conservation. The newly created Galápagos Life Fund (GLF), governed by a board comprising both government and non-government representatives, will oversee these funds and ensure adherence to environmental and social commitments.

Conservation priorities include the maintenance of the Reserva Marina Hermandad, a critical marine corridor for biodiversity, and implementing sustainable fishing practices.

Ecuador also committed to implementing Vessel Monitoring Systems on tuna vessels and limiting the use of Fish Aggregation Devices to mitigate bycatch and marine debris. The deal underscores a collaborative approach, with the Ecuadorian government engaging local fishing communities and industry stakeholders to ensure broad support for the initiative. This transaction highlights the scalability of debt-for-nature swaps as a tool for integrating fiscal management with environmental conservation

All these case studies follow the Belize model of DNS which involves third parties who support the transaction, in addition to the debtor and creditor. This model is referred to as “tripartite swaps”(Grund & Fontana, 2023). While this type of DNS was not common until 2010s, it seems to be becoming more popular. A key feature of the framework was the establishment of a Conservation Fund, seeded with \$23.5 million upfront, which will grow to \$90 million by 2041 through further contributions.

Another feature was that Belize made legally binding commitments to expand marine-protected areas to 30% of its waters and implement a Marine Spatial Plan (MSP) for sustainable ocean use. Non-compliance with these milestones triggers financial penalties. This is particularly an important feature of this deal as it ensures accountability.

Applying this model to the Amazon rainforest conservation would involve tailoring the framework to address the unique challenges of protecting this vital ecosystem. Similar legally binding commitments could require nations to increase protected areas within the Amazon and implement comprehensive land-use plans to balance sustainable resource management with biodiversity protection. Financial penalties for non-compliance, coupled with robust monitoring and enforcement mechanisms, would ensure that conservation goals are met.

However, as with Belize, replicating this model in the Amazon would face challenges of complexity and scalability. The Amazon spans multiple countries with varying debt structures, governance capacities, and political landscapes. These factors would necessitate extensive stakeholder coordination, external credit guarantees, and significant support from multilateral institutions. Despite these challenges, adopting a Belize-style framework in the Amazon could align debt restructuring with long-term conservation goals, creating a scalable model for addressing environmental degradation while providing fiscal relief to indebted nations. Robust governance and external financial backing would be critical to the success of such initiatives in this globally significant region.

Alternative Financial Tools to Fund Nature Conservation Project:

In literature there is two different opinions about the way nature conservation projects should be funded.

Some scholars are concerned about the ‘financialisation’ and ‘neo-liberalization’ of conservation agendas (McAfee, 1999, Fletcher, 2010, MacDonald, 2010) or some view this as commodification of nature (Hahn et al., 2015). On the other hand, some scholars believe although the proportion of private funds are very small in the conservations efforts but channeling them to such projects is actually embraced by many actors within the conservation community and can create benefits.(Parker et al., 2012, Trivedi et al., 2012). Some scholars use

case studies such as Unlocking Forest Finance (UFF) – which is related to our study – and argue that ‘blended finance’ models– combination of commercial investments, and public funds– could help fill the investment gap (Rode et al., 2019).

Blended Finance

Blended finance is defined as a tool that development finance institutions (DFIs) use to address market failures and to help mobilize private investment into sustainable projects. They essentially combine development finance and philanthropic funds to mitigate investment risks in renewable energy projects, where capital is limited and expensive; through different solutions like grants, debt, equity, risk-sharing, or guarantee products. An estimated \$31 billion for climate-focused investments has been channelled through blended finance models to date. (IFC, 2022, World Bank, 2022 and Convergence, 2021). Blended finance can address a range of private investors’ concerns: from the availability of natural resources to climate-related disasters, political and economic instability, and war (World Bank, 2022).

In summary, the benefits of the blended finance mechanism over pure loans and grants can be seen in five main areas: 1- improved financial viability, 2- additionality, 3- positive demonstrative effects, such as promoting change in the behaviour of other market participants, 4- improved financial sustainability and 5- better cooperation among different finance providers (Mustapha et. al, 2014).

The Unlocking Forest Finance (UFF) project provides valuable insights into innovative financing strategies for sustainable land use in the Amazon regions of Acre and Mato Grosso in Brazil, and San Martín in Peru. Between 2013 and 2018, the project developed a blended finance approach, combining commercial, public, and philanthropic funding to support sustainable agriculture, forest conservation, and ecosystem restoration. This model aimed to address the mismatch between private investors’ demand for financial returns and the high-risk, low-return nature of sustainable land-use investments. Despite successfully designing investment portfolios and securing stakeholder engagement, implementation faced challenges, including governance issues, complex investor requirements, and risks such as agricultural intensification driving further deforestation. Proposed initiatives, such as a green credit scheme in San Martín, were delayed by institutional crises. The project highlights the importance of strong local governance,

robust environmental safeguards, and tailored financial instruments for scaling sustainable practices. It underscores the critical need for collaboration among governments, local communities, and international donors to overcome institutional and financial barriers, offering valuable lessons for aligning economic and environmental objectives in diverse socio-political contexts (Rode et al., 2019).

Payments for Ecosystem Services (PES)

According to Grima et. al., (2015), who examine the factors influencing the success of PES schemes across Latin America, schemes focused on water services were the most common, followed by those addressing biodiversity, carbon, and landscape services. Local and regional initiatives proved more effective than national-scale programmes due to stronger community engagement and better monitoring. Long-term funding, often exceeding 30 years, was critical to success, allowing sufficient time for meaningful behavioural change and capacity building. Payment methods also influenced outcomes, with in-kind compensation, such as infrastructure or technical support, outperforming cash payments by fostering fairness and reducing risks of corruption. Furthermore, schemes that involved private actors directly, with minimal reliance on intermediaries, were more likely to succeed due to improved trust and efficiency. The paper highlights the importance of designing PES schemes that are context-specific, long-term, and inclusive, offering valuable insights for balancing environmental conservation with social and economic development in Latin America.

Costa Rica's PES Program

The concept of Payments for Ecosystem Services (PES) holds significant potential for the Amazon, given its critical role in global biodiversity, carbon sequestration, and water cycle regulation. Drawing lessons from Costa Rica's Pagos por Servicios Ambientales (PSA) programme, PES schemes in the Amazon could incentivise landowners and Indigenous communities to preserve forests and adopt sustainable land-use practices. Targeted payments for maintaining forest cover or implementing agroforestry systems could help address the Amazon's high rates of deforestation driven by agricultural expansion, logging, and infrastructure development (Robalino, et.al., 2021).

One of the primary challenges for implementing PES in the Amazon is the region's vast spatial heterogeneity and the varying levels of deforestation pressure across countries and territories. Like Costa Rica's initial PSA experience, there is a risk of enrolling areas with low deforestation pressures, leading to limited additionality and lower conservation impact. Another key challenge is ensuring financial sustainability, as PES schemes in the Amazon would require significant funding to cover vast areas and engage diverse stakeholders, including smallholders, Indigenous communities, and large landowners. Issues of "leakage," where deforestation shifts from protected areas to unprotected ones, also pose a significant threat.

Despite these challenges, the Amazon presents substantial opportunities for PES schemes. Targeting high-risk areas—such as agricultural frontiers and regions close to urban development—could maximise conservation outcomes. In addition, PES could be integrated with sustainable development goals by linking payments to sustainable agroforestry, non-timber forest products, and biodiversity-friendly tourism, creating a broader bioeconomy. Lessons from Costa Rica's evolution in targeting high-deforestation areas and adjusting payment models could inform the design of Amazon-specific PES schemes, ensuring greater effectiveness. Finally, leveraging global interest in preserving the Amazon for its critical role in mitigating climate change could attract international funding from carbon markets, development banks, and private investors to ensure the long-term success of PES programmes in the region.

Reducing Emissions from Deforestation and Forest Degradation(REDD+)

The concept of REDD+ (Reducing Emissions from Deforestation and Forest Degradation) emerged from the earlier RED (Reduction of Emissions from Deforestation) initiative, introduced in May 2005 by the Coalition of Rainforest Nations, led by Papua New Guinea and supported by Costa Rica. Initially met with scepticism, RED was proposed during COP 11 in Montreal and later expanded at COP 13 in Bali in 2007 to include forest degradation, becoming REDD. Its roots can be traced to earlier climate initiatives, including the Noel Kempff Mercado Climate Action Project in Bolivia and Article 2 of the Kyoto Protocol (1997). Over time, REDD has become a central tool for global forest policy, promoting sustainable forest management and resilience while fostering decentralised and inclusive governance approaches. The Cancun Agreements in 2010 further solidified these principles, creating a broader framework under

REDD+ that emphasises compliance with national forest programmes and Indigenous rights as critical components of forest management processes. The Warsaw Framework (COP 19) in 2013 and COP 21 in 2015 strengthened financial transparency in REDD+ implementation.

The REDD+ framework operates through a three-phase process. The first phase, known as the REDD+ readiness phase, involves developing national forest strategies, policies, and monitoring systems while building technical and institutional capacity. Key criteria, known as the Warsaw Framework elements, include the existence of a national REDD+ strategy, forest reference emission levels, reliable forest monitoring systems, and a safeguards information system. The second phase focuses on implementing forest action plans and strategies developed in the initial stage. Finally, the third phase, also called the results-based payment phase, evaluates and verifies emission reductions or carbon stock enhancements. Participating countries demonstrating measurable results become eligible for payments from international climate finance mechanisms. Initial submissions for this phase were made at the end of 2022, and further assessments in implementing countries are expected in the coming years.

Brazil's REDD+ Case Study

Brazil has been a key player in the implementation of REDD+ (Reducing Emissions from Deforestation and Forest Degradation), utilising its vast tropical forests and biodiversity as tools for climate change mitigation. The country has adopted both jurisdictional programmes, such as the REDD for Early Movers (REM) initiative in Acre and Mato Grosso, and voluntary market-based projects. These efforts have introduced innovative institutional arrangements, including payments for ecosystem services, aimed at reducing greenhouse gas emissions, conserving forests, and empowering local communities. However, Brazil faces significant challenges in its REDD+ implementation. Governance issues, including inefficiencies in benefit-sharing mechanisms, lack of transparency, and land tenure conflicts in the Amazon, hinder equity and procedural justice. The complexity of multi-level governance creates difficulties in harmonising efforts across state, national, and international levels, while limited monitoring and reporting capacities make it challenging to assess outcomes such as deforestation reduction and carbon stock enhancement. Financial constraints also pose barriers, with heavy reliance on international donor grants and the volatility of carbon credit markets affecting programme sustainability.

Despite these challenges, Brazil's experience offers significant opportunities. The country has pioneered innovative financial models, such as the REM and the LEAF coalition, which integrate public and private funding to enhance scalability. Efforts to involve Indigenous peoples and local communities have improved the legitimacy of these programmes and aligned them with Free, Prior, and Informed Consent (FPIC) principles. Brazil's dual approach of jurisdictional and voluntary frameworks serves as a model for other tropical countries, aligning with global climate commitments under the Paris Agreement. By addressing governance, financing, and monitoring gaps, Brazil can strengthen its REDD+ initiatives, advancing both conservation and sustainable development in the Amazon.

REDD+ offers significant potential for addressing deforestation and forest degradation in the Amazon by aligning financial incentives with sustainable development and conservation goals. The framework operates through a phased approach, starting with building national strategies and technical capacities, followed by implementing forest conservation plans, and culminating in results-based payments for measurable reductions in emissions. This structure ensures accountability and incentivises participating countries to focus on sustainable land-use practices. In the Amazon, REDD+ can help protect critical ecosystems by engaging Indigenous and local communities in forest management and ensuring benefit-sharing mechanisms that support their livelihoods. It can also attract diverse sources of funding, including public finance, private investments, and carbon markets, to scale conservation efforts (Sessin-Dilascio, et.al, 2024).

However, implementing REDD+ in the Amazon faces several challenges. Fragmented funding mechanisms make it difficult to secure coordinated and sustainable financing. Governance weaknesses, including unclear benefit-sharing arrangements and limited safeguards for local and Indigenous communities, can hinder equity and accountability. High costs for monitoring, reporting, and verifying emission reductions pose additional barriers, especially given the vast size and complexity of the Amazon. Leakage, where conservation in one area displaces deforestation to another, remains a persistent issue. Furthermore, the region's socio-political diversity and the involvement of multiple countries add layers of complexity in terms of harmonising policies and enforcement. Addressing these challenges will require strengthening governance systems, fostering collaboration among stakeholders, ensuring equitable benefit distribution, and integrating REDD+ into broader deforestation-free supply chain commitments.

and climate resilience strategies. With these measures, REDD+ can become a transformative tool for protecting the Amazon and promoting sustainable development.

Conclusion

The Amazon's vast size, ecological importance, and socio-political complexity present unique challenges and opportunities for conservation finance tools. Among the key approaches—Debt-for-Nature Swaps (DNS), Payments for Ecosystem Services (PES), and REDD+—each offers distinct benefits and limitations for protecting this critical ecosystem.

PES, such as Costa Rica's PSA programme, has shown promise by linking payments to conservation outcomes. However, the Amazon's size and diverse governance structures pose difficulties in ensuring equitable benefit-sharing and addressing leakage.

DNS has proven effective in aligning debt relief with environmental conservation, as seen in case studies from Belize, Barbados, Seychelles, and Ecuador. These examples highlight the potential of DNS to channel resources into specific conservation goals, such as protected areas and marine biodiversity. However, its reliance on discounted debt and complex negotiations limits scalability in countries with stable or large debt portfolios, like those in the Amazon region.

REDD+, with its phased framework, offers the most comprehensive approach to addressing deforestation and forest degradation. By tying results-based payments to measurable outcomes, REDD+ incentivises countries to prioritise forest conservation while aligning with global climate commitments. Brazil's REDD+ programmes, such as the REM initiative, demonstrate how public-private partnerships and jurisdictional approaches can foster scalable solutions. Nevertheless, REDD+ requires significant improvements in governance, financial transparency, and monitoring to achieve its full potential.

For the Amazon, a blended approach integrating REDD+ and DNS could be the most effective strategy. REDD+ provides a scalable framework for sustainable forest management, while DNS offers an immediate influx of conservation funding to address pressing needs. By leveraging these tools together, countries can balance long-term sustainability goals with short-term fiscal relief.

The successful implementation of debt-for-nature swaps in the Amazon will hinge on three critical factors. First, robust governance frameworks must be established to ensure transparency and accountability throughout the process. Without proper oversight, even well-funded conservation initiatives risk falling short of their intended impact.

Second, equitable resource distribution is paramount. Indigenous peoples and local communities who have served as custodians of the forest for generations must be central to decision-making processes and receive fair benefits from these financial mechanisms. Their traditional knowledge and stewardship practices often hold the key to sustainable management of these ecosystems.

Third, meaningful international collaboration is essential to mobilise sufficient capital and expertise. Cooperation between creditor nations, multilateral institutions, conservation organisations and the private sector will be necessary to create financial instruments of appropriate scale and flexibility to address the region's complex challenges.

By addressing these foundational requirements, debt-for-nature swaps can help reconcile economic necessities with environmental imperatives across the Amazon basin. This integrated approach recognises the dual importance of preserving the forest's ecological functions while supporting sustainable livelihoods for its inhabitants, offering a promising pathway for harmonising human development with the Amazon's irreplaceable role in global biodiversity conservation and climate regulation.

References:

Chamon, M., Klok, E., Thakoor, V. et al. (2024). An Economic Analysis of Debt-for-Climate Swaps. *IMF Economic Review*, 72(4), 918–939. <https://doi.org/10.1057/s41308-023-00202-1>

Grima, N., Singh, S. J., Smetschka, B., & Ringhofer, L. (2016). Payment for Ecosystem Services (PES) in Latin America: Analysing the performance of 40 case studies. *Ecosystem Services*, 17, 24-32.

Grund, S., & Fontana, S. (2023). Debt-for-nature swaps: the Belize 2021 deal and the future of green sovereign finance. *Capital Markets Law Journal* (forthcoming, January 2024).

Hassoun, N. (2012). Debt-for-Nature Swaps. *Journal of Applied Philosophy*, 29(3), 359-377. <https://doi.org/10.1111/j.1468-5930.2012.00573.x>

Lovejoy, T. E. (1984, October 4). Aid Debtor Nations' Ecology. *New York Times*, A31.

Mittermeier, R. A., Totten, M., Pennypacker, L. L., Boltz, F., Mittermeier, C. G., Midgley, G., Rodriguez, C. M., Prickett, G., Gascon, C., Seligmann, P. A., & Langrand, O. (2008). *Climate for Life*. Washington DC: Conservation International.

Robalino, J., Pfaff, A., Sandoval, C., & Sanchez-Azofeifa, G. A. (2021). Can we increase the impacts from payments for ecosystem services? Impact rose over time in Costa Rica, yet spatial variation indicates more potential. *Forest Policy and Economics*, 132, 102577.

Sessin-Dilascio, K., Borges-Rossi, C., & Sinisgalli, P. (2024). Uncovering REDD Plus in Brazil. *Sustainability*, 16(13), 5409. <https://doi.org/10.3390/su16135409>